

# Fundamental rights and Artificial Intelligence in courts in Europe

Young European Lawyers Academy

24 June 2025

Trier, Germany

Hon. Dr. Dory Reiling mag. Iur.



Co-funded by the European Union. Views and opinions expressed are however those of the author(s) only and do not necessarily reflect those of the European Union or the Academy of European Law. Neither the European Union nor the granting authority can be held responsible for them.

# Artificial intelligence, Courts and Judges



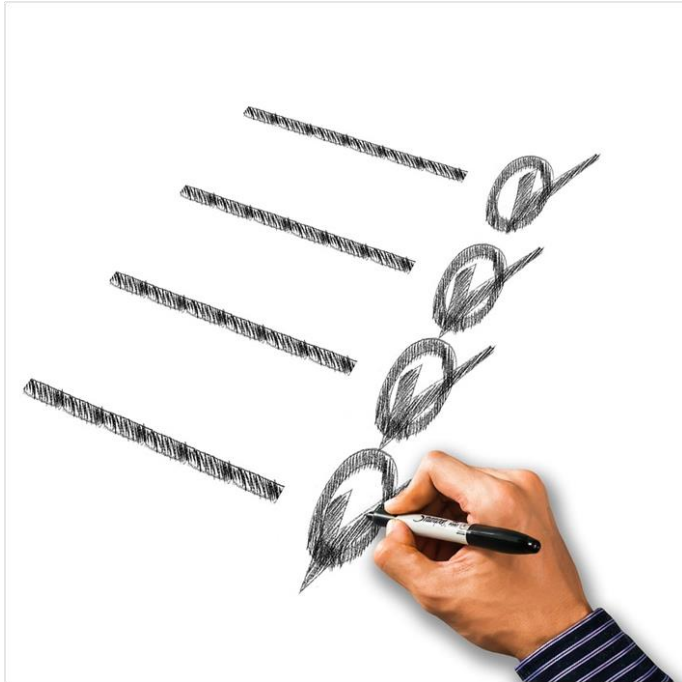
- Dory Reiling mag. Iur. PhD
- [www.doryreiling.com](http://www.doryreiling.com)
- [www.doryreiling.blogspot.com](http://www.doryreiling.blogspot.com)

 @doryontour

 [dory@doryreiling.com](mailto:dory@doryreiling.com)

 [linkedin profile](#)

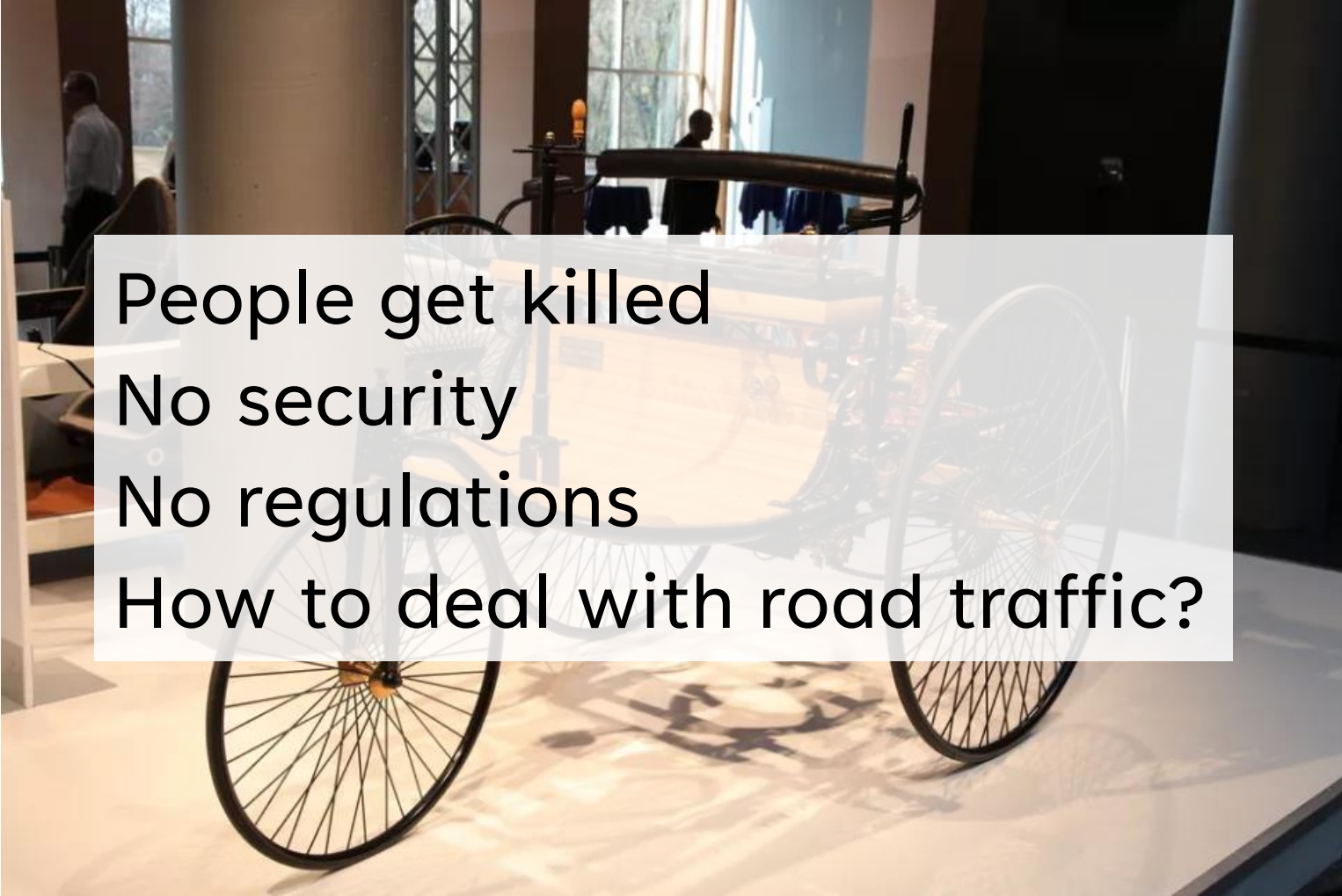
# My topics



- ✓ What is AI
- ✓ AI in courts around the world
- ✓ Some problems
- ✓ Predictive justice
- ✓ Laws and ethics for the use of AI
- ✓ Challenges for courts – a discussion
- ✓ Break
- ✓ A Fundamental Rights Impact Assessment

Source: Reiling, A.D. (Dory), 2020. Courts and Artificial Intelligence. *International Journal for Court Administration*, 11(2), p.8. DOI: <http://doi.org/10.36745/ijca.343>

# Benz no. 1, the world's 1st automobile (1890s)

A photograph of the Benz no. 1, the world's first automobile, displayed in a museum. The vehicle is a three-wheeled carriage with a large spoked front wheel and two smaller rear wheels. It is positioned in a well-lit room with large windows in the background. A semi-transparent text box is overlaid on the image.

People get killed  
No security  
No regulations  
How to deal with road traffic?



# Not very intelligent yet

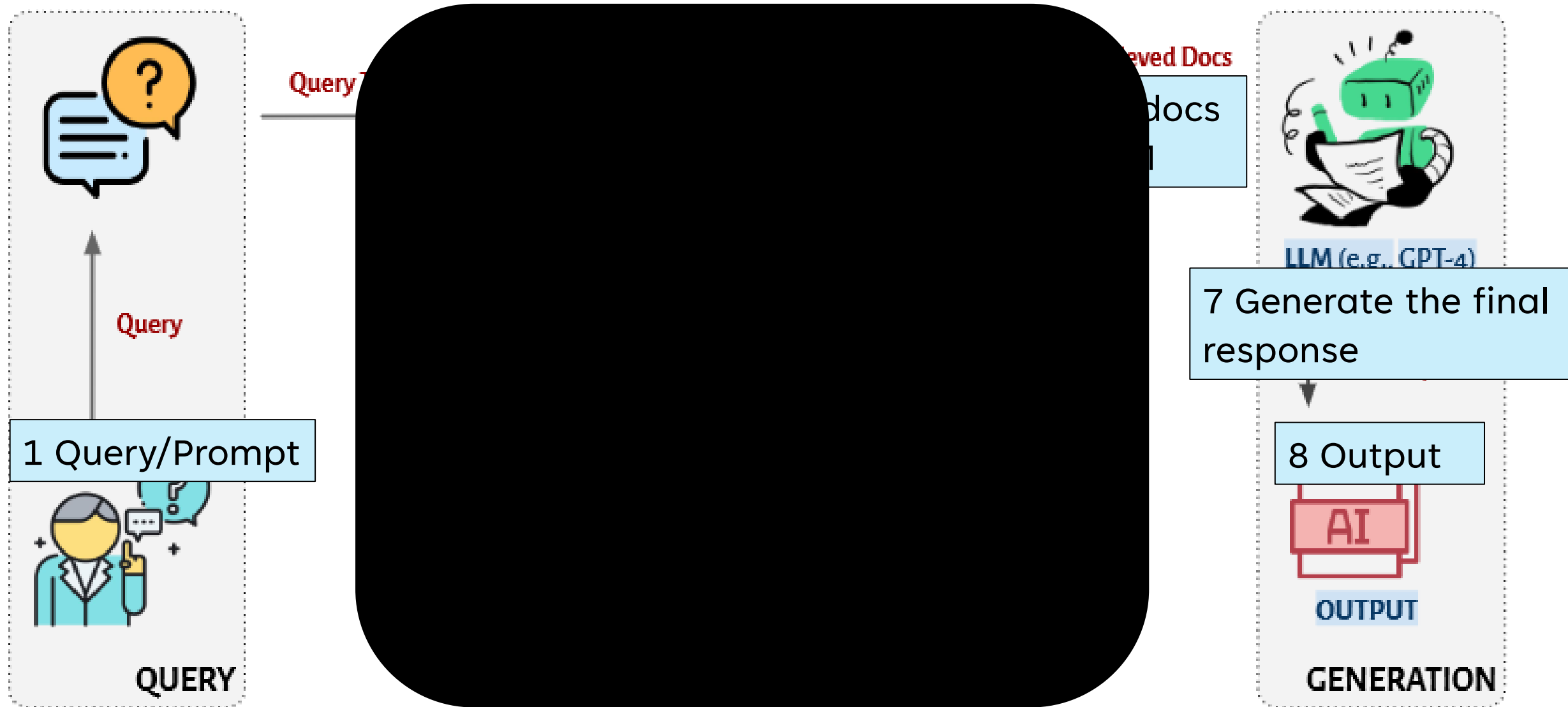




# What is AI and how does it work?

- Machine learning
  - Goal-defined algorithm
  - Supervised, unsupervised
- Deep learning
  - Learns from data
  - Can play chess and Go
- Generative AI
  - Produces content from data
- Data extraction
- Identical patterns
- Drafting documents
- AI is already baked in
- Analytics

# Retrieval-augmented generation (RAG)





# Co-pilot, give me picture of a Dutch court







# AI in courts in Europe

## CCJE survey for Opinion 26

- Consultative Council of European Judges (CCJE)
- Opinion 26: moving forward
- Survey: What AI in your courts?
- 9 mentions out of 33

## What?

Govt. Strategy

Vision

Plan for measures

Thinktank

Initiatives

Pilot projects

Ideas, chatbots

Source: CCJE survey for Opinion 26

# The Dutch experience regarding AI in courts



## What is happening in the Dutch judiciary?

- Debate
- Government policy development
- Vision development
- PhD: AI in judicial decision making
- Case law
- Experimenting with FRIA Assessment

# Discussion Question





# A case (1)

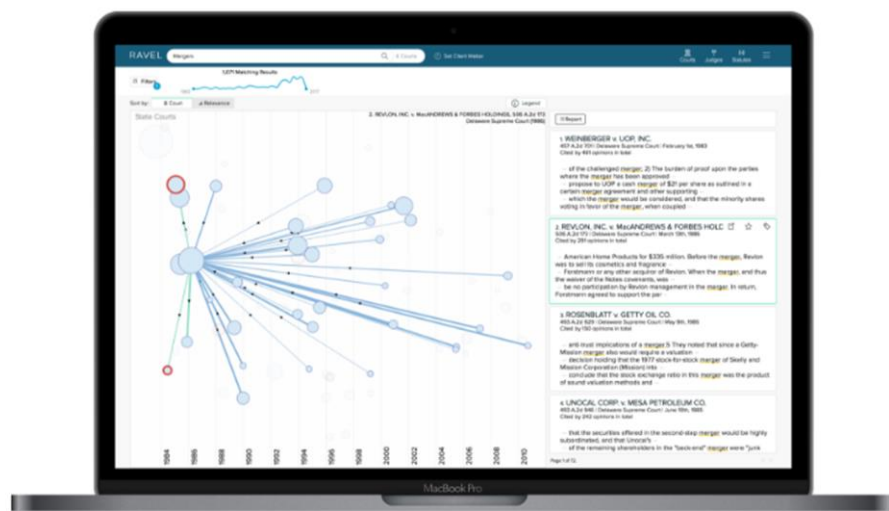


- [ECLI:NL:RBGLD:2024:3636](#)
- Existing case law:
  - factual data not in the case file, but found on the internet  
**of its own accord**  
[ECLI:NL:HR:2011:LJNBP5612](#)
  - **failed to give the parties an opportunity** to present arguments on the matter  
[ECLI:NL:HR:2011:BR1653](#)



LexisNexis®

# AI in use by lawyers in U.S.



Harvard Content



Search Visualization



Try now!

- Citations analysis
  - Which cases support your case?
- Comparing forums
  - Which forum is sympathetic to your case?
- Judge profiles
  - Which judges are sympathetic to your case?
- Workings are trade secret
  - We don't know how they work

# AI in use in courts in US



- Chatbox
  - NJ State Miami Circuit FAQ
- Sentencing algorithms
  - Robust guidance Lot of info
- Translations
  - for customer service, not in the courtroom
- Data extraction
  - Courts control data, no access for outsiders
- Speech to text
  - Now at a low level
  - Recognising accents

source: US state court managers expert group



# Co-pilot, what is happening in AI in courts in Asia?



## India

India

Singapore

Malaysia

South Korea

China (PRC)

## What?

ChatGPT for legal research in some courts:

Case research, bail jurisprudence

Initiative with live transcription

[Chief Justice of India DY](#)

[Chandrachud advocates for ethical AI integration in legal research - Times of India \(indiatimes.com\)](#)

# Co-pilot, what is happening in AI in courts in Asia?



## Singapore

- India
- **Singapore**
- Malaysia
- South Korea
- China (PRC)

## What?

- Experiment with generative AI to help self-representing litigants
- (...)
- Generative AI being tested for use in Singapore Courts, starting with small claims tribunal - CNA ([channelnewsasia.com](https://www.channelnewsasia.com))

# Co-pilot, what is happening in AI in courts in Asia?



Malaysia

What?

India

Singapore

Malaysia

South Korea

China (PRC)

Incidental

Sentencing prediction

Malaysia tests AI court sentencing despite ethical concerns raised by lawyers - Tech (mashable.com)





# Co-pilot, what is happening in AI in courts in Asia?



South Korea

What?

India  
Singapore  
Malaysia  
**South Korea**  
China (PRC)

assisting judges in  
legal research,  
document analysis, and  
case predictions.  
concerns remain about AI-generated  
biases and the reliability of  
automated legal reasoning



# Co-pilot, what is happening in AI in courts in Asia?



## China (PRC)

India  
Singapore  
Malaysia  
South Korea  
China (PRC)

## What?

**Smart courts** assisting judges with case analysis and legal interpretations. Signaling significant cases, to be followed by the hierarchy

**Online courts**, case filings, organizes evidence, and even suggests legal interpretations.

Piloting **AI judges**, which analyze evidence and propose draft judgments for human judges to review.

Source: Lessons from China's Smart Court Reform, IACA Journal 16, 1 <https://doi.org/10.36745/ijca.679>

# What AI found hard, and why



Facial recognition

Recognising black faces

**Algorithm** trained on white faces



Google recruitment

Did not find suitable women

Trained on Google staff data

**Data** were mostly men



# What else went wrong?



- Steven Schwartz submitted non-existent judicial opinions with fake quotes and citations created by ChatGPT
- A federal judge tossed the lawsuit and issued a \$5,000 fine

# ChatGPT, what do you know about Dory Reiling (???)



- Awards and Recognition:
- Women in eDiscovery Lifetime Achievement Award in 2015
- Infosecurity Award
- Publications:
- Co-authored the book "Electronic Evidence"

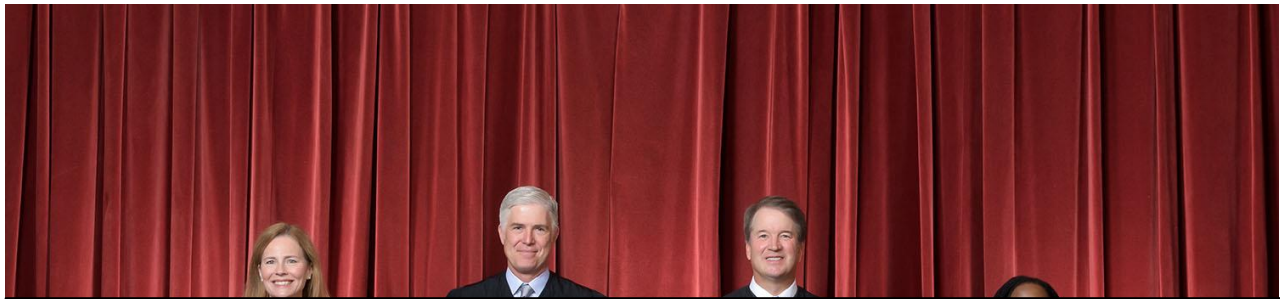
# “Predictive” ”Justice”



- Unpredictable court case outcomes are a risk
- Principle: past judgments are correct
- Secure data
- Correct data
- Trained algorithm



# Predicting SCOTUS outcomes: 70,2 accuracy



- Predictive justice?
- Yes/no

No legal reasoning, not a judgment



- No legal reasoning
- Claim 70,2% accuracy

Katz, Daniel Martin et al. A General Approach for Predicting the Behavior of the Supreme Court of the United States (January 16, 2017). SSRN: <https://ssrn.com/abstract=2463244> or <http://dx.doi.org/10.2139/ssrn.2463244>.

# Predicting ECHR outcomes: 79% accuracy



- Yes/no violation?
- Claim: 79% accuracy on average

## Yes/no violation? Not a judgment



- All cases: 84% probability
- Judicial decision-making is significantly affected by the stimulus of the facts

Source: Aletras N, Tsarapatsanis D, Preotiu-Pietro D, Lamos V. 2016. 'Predicting judicial decisions of the European Court of Human Rights: a Natural Language Processing perspective', *PeerJ Computer Science* 2:e93 <https://doi.org/10.7717/peerj-cs.93>

## EUROPEAN COMMISSION FOR THE EFFICIENCY OF JUSTICE (CEPEJ)

European ethical Charter  
on the use of Artificial Intelligence in  
judicial systems and their environment



Adopted at the 31st plenary meeting  
of the CEPEJ (Strasbourg, 3-4 December 2018)

## 2018: European Ethical Charter for the use of AI in judicial systems and their environment



- ✓ 1 Respect for fundamental rights
- ✓ 2 **Non-discrimination**
- ✓ 3 Quality and security
- ✓ 4 **Transparency**, impartiality and fairness
- ✓ 5 **Under human control**



# Judiciaries' Consensus on using AI in courts



Use AI to support, not decide  
Understand how it works  
Be aware of bias



## Is predictive justice dead?



Maintain

Confidentiality and privacy  
Security, Accountability and  
Accuracy

- Source: ARTIFICIAL INTELLIGENCE (AI)  
Judicial Guidance, UK Courts and Tribunals

# CEPEJ Principle 2: Non-discrimination

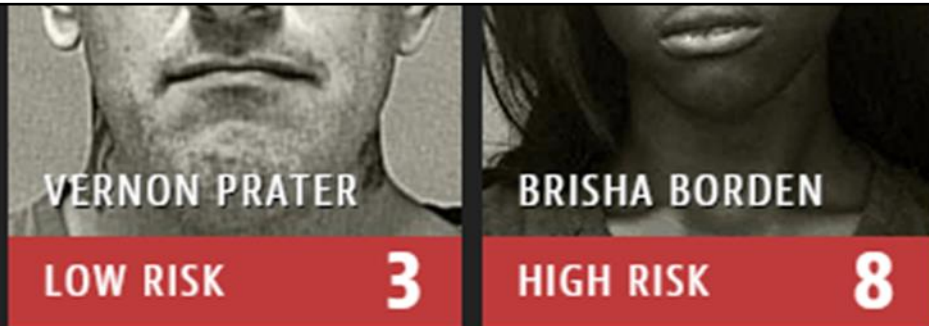


## Two Petty Theft Arrests



- Prevent discrimination between groups and individuals

## Correctional Offender Management Profiling for Alternative Sanctions (COMPAS)


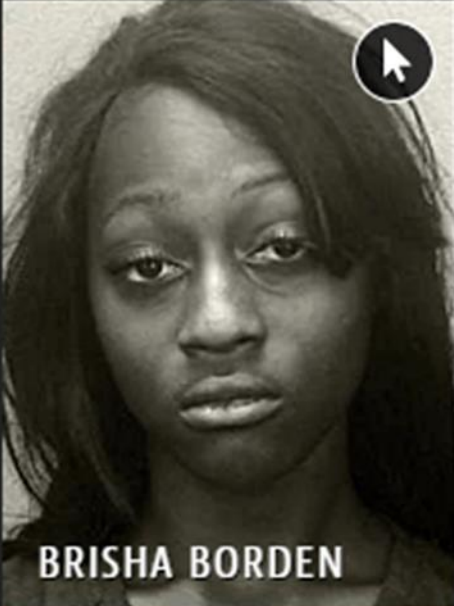


- Recidivism risk assessments in custody, sentencing and parole
- Source: J. Angwin. 'Machine Bias', *ProPublica*, May 23, 2016

# Some causes for discrimination



Two Petty Theft Arrests

	
VERNON PRATER	BRISHA BORDEN
LOW RISK 3	HIGH RISK 8

Cause?

- Algorithm
- Programmer
- Lack of data
- Biased laws
- Biased judges



# Transparency is current case law



- NL Supreme Court and Council of State:
- full, timely and appropriate disclosure
- (ex ante or ex post?)
- to assess the choices made and the data and assumptions used, so as
- to ensure effective legal protection against decisions based on those choices, data and assumptions, with the possibility of judicial review by the courts.

[ECLI:NL:RVS:2017:1259](#)

[ECLI:NL:RVS:2018:2454](#)

[ECLI:NL:HR:2018:1316](#)

# Principle 5: AI under user control



- ✓ Preclude a **prescriptive approach**  
---> The computer does not decide on its own
- ✓ Ensure that users are **informed actors**  
---> Users understand what the AI does
- ✓ Users are **in control** of their choices  
---> Users can decide what to do with the AI's result

# Challenges for courts (1): judge profiles



- Profiling judges

- What for?
- By whom?

Judge profiling is now a crime in France



- Ethical, legal principles:
- Regulation, policy?
- Ban?



# Challenges for courts (2): What to do with AI results?



- General search results
- Case law search results
- AI results as evidence

# Challenges for courts (3) AI to-do



- Human, judiciary and court control:
  - Design
  - Development
  - Safeguarding correct workings
- Improving legal source input
  - Correct data
  - Secure data
  - Enough data
  - Machine-processable judgments

# Discussion Question





## A case (2)

- In country x, the judiciary's IT services are managed by the MoJ
- Microsoft offers Co-Pilot
- The MoJ thinks this is a good tool for judges to – for instance – summarise case files, to save time
- The MoJ includes the Co-Pilot plugin into the judiciary systems.
- What needs to be done to make this work properly?

### 3. Discussion



# break

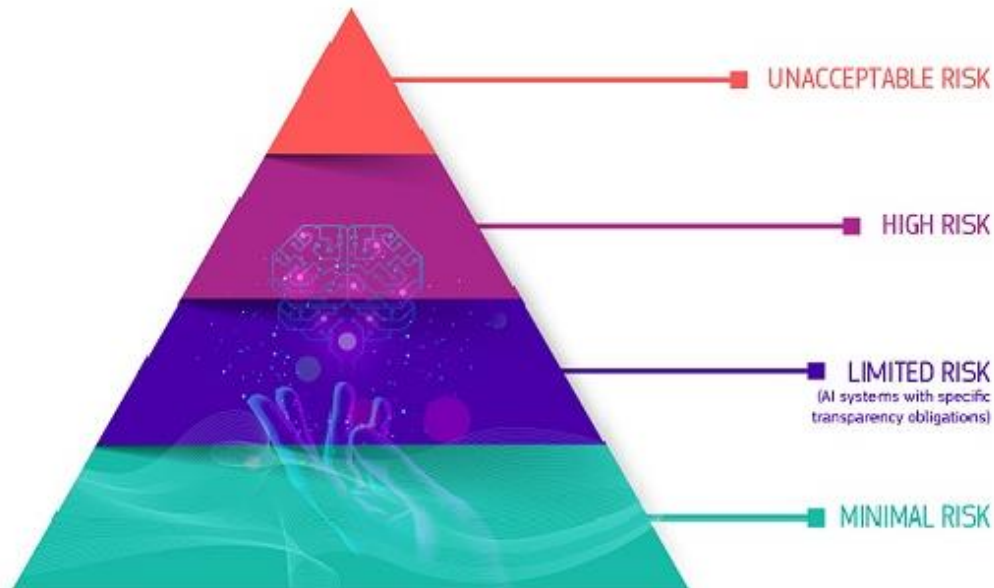




# 13/3/24: AI Act adopted by EU Parliament



## A risk-based approach



### Unacceptable risk

Clear threat to security, rights

### High risk

Administration of justice etc.

### Limited risk

i.e., chatbots

### Minimal risk

Video games, spam filters



# Fundamental Rights Impact Assessment



## FRIA, FRAIA

Impact Assessment on Human rights and AI

- **Art. 27 AI Act: assessment consisting of:**
- (a) a description of the deployer's processes
- (b) a description of the period of time
- (c) the categories of natural persons and groups likely to be affected by its use in the specific context;
- (d) the specific risks of harm
- (e) a description of the human oversight measures
- (f) the measures to be taken in the case of the materialisation of those risks,
- <https://artificialintelligenceact.eu/article/27/>

# Fundamental Rights Impact Assessment

3 cases

June 24 2025

ERA Trier



Co-funded by the European Union. Views and opinions expressed are however those of the author(s) only and do not necessarily reflect those of the European Union or the Academy of European Law. Neither the European Union nor the granting authority can be held responsible for them.

# Case 1: SmartCam

## **Background:**

Your client is the city of Haarlem in the Netherlands.

The municipality of Haarlem is piloting “SmartCam Haarlem,” an AI-enhanced public surveillance system aimed at improving urban safety. The system uses facial recognition, crowd analysis, and behaviour pattern detection in real time to assist local authorities in identifying potential threats and managing public spaces more efficiently.

Your client asks that you advise them with a Fundamental Rights Impact Assessment (FRIA) on the use of SmartCam Haarlem.



A blurred background image showing a group of students in a classroom. In the foreground, a student with dark hair is looking down. In the background, other students are visible, some holding papers or books. The overall scene is a typical classroom environment.

## Case 2: Smart Schools

### **Background:**

Your client, a local government in a mid-sized European city, implemented a biometric attendance system in public schools to streamline attendance tracking and reduce administrative burdens. The system uses fingerprint scanning to record students' daily attendance. While the initiative aimed to improve efficiency, concerns arose regarding its potential impact on fundamental rights, particularly privacy, data protection, and equality.

Your client asks for your advice. You use a FRIA for your analysis.

The background of the slide is a blue sky with a blurred image of a street. In the foreground, there is a white surveillance camera mounted on a pole. In the background, there are streetlights and a road.

## Case 3: Smart City Surveillance System (SCSS)

### Background:

Your client, a mid-sized city, plans to implement a **Smart City Surveillance System (SCSS)** to enhance public safety and traffic management. The system includes AI-powered cameras, facial recognition technology, and real-time data analytics. While the project promises improved security and efficiency, concerns arise about its potential impact on fundamental rights, such as privacy, non-discrimination, and freedom of expression.

Your client asks for your advice. You use a FRIA.

# Structure of your advice

- a description of the deployer's **processes**
- a description of the period of time
- **the categories of natural persons and groups likely to be affected by its use in the specific context**
- **the specific risks of harm**
- a description of the **human oversight measures**
- the **measures** to be taken in the case of the materialisation of those risks
- (AI Act art. 27)

$2 \times 3 = 6$  groups

Choose a reporter

Use any resource you want



# Structure of your advice

- a description of the deployer's **processes**
- a description of the period of time
- **the categories of natural persons and groups likely to be affected by its use in the specific context;**
- **the specific risks of harm**
- a description of the **human oversight measures**
- the **measures** to be taken in the case of the materialisation of those risks,

### 3. Discussion

